WEST VIRGINIA LEGISLATURE EIGHTY-FIRST LEGISLATURE REGULAR SESSION, 2013

ENROLLED

COMMITTEE SUBSTITUTE

FOR

Senate Bill No. 358

(Senators Jenkins, Plymale, Chafin and McCabe, ORIGINAL SPONSORS)

[Passed April 11, 2013; in effect from passage.]

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Senate Bill No. 358

(SENATORS JENKINS, PLYMALE, CHAFIN AND MCCABE, original sponsors)

[Passed April 11, 2013; in effect from passage.]

AN ACT to amend and reenact §8-22-18a, §8-22-19a and §8-22-25 of the Code of West Virginia, 1931, as amended; to amend said code by adding thereto a new section, designated §8-22-18c; and to amend and reenact §8-22A-4 and §8-22A-9 of said code, all relating to municipal policemen and firemen pensions; providing additional investigatory and legal powers and duties of the West Virginia Municipal Pensions Oversight Board; liability disclaimer for board acts or omissions concerning investigatory or legal actions; requiring certain notice of lawsuit to the West Virginia Municipal Pensions Oversight Board; limiting certain court orders under certain circumstances; clarifying refunds to members; clarifying circumstances under which a member may retire when the member's service has been interrupted by duty with the armed forces of the United States; extending the cut-off date for the West Virginia Municipal Police Officers and Firefighters Retirement System plan to 2017; and continuing the municipality's disability retirement purchase requirement until 2017.

Be it enacted by the Legislature of West Virginia:

That §8-22-18a, §8-22-19a and §8-22-25 of the Code of West Virginia, 1931, as amended, be amended and reenacted; that said code be amended by adding thereto a new section, designated §8-22-18c; and that §8-22A-4 and §8-22A-9 of said code be amended and reenacted, all to read as follows:

ARTICLE 22. RETIREMENT BENEFITS GENERALLY;
POLICEMEN'S PENSION AND RELIEF
FUND; FIREMEN'S PENSION AND
RELIEF FUND; PENSION PLANS FOR
EMPLOYEES OF WATERWORKS
SYSTEM, SEWERAGE SYSTEM OR
COMBINED WATERWORKS AND
SEWERAGE SYSTEM.

§8-22-18a. West Virginia Municipal Pensions Oversight Board created; powers and duties; management; composition; terms; quorum; expenses; reports.

1 (a) (1) The West Virginia Municipal Pensions Oversight 2 Board, established in 2009, is hereby continued as a public 3 body corporate for the purpose of monitoring and improving 4 the performance of municipal policemen's and firemen's 5 pension and relief funds to assure prudent administration, 6 investment and management of the funds. Management of 7 the oversight board shall be vested solely in the members of 8 the oversight board. Duties of the oversight board shall 9 include, but not be limited to, assisting municipal boards of 10 trustees in performing their duties, assuring the funds' 11 compliance with applicable laws, providing for actuarial 12 studies, distributing tax revenues to the funds, initiating or 13 joining legal actions on behalf of active or retired pension 14 fund members or municipal boards of trustees to protect 15 interests of the members in the funds and taking other actions 16 as may be reasonably necessary to provide for the security 17 and fiscal integrity of the pension funds. The oversight 18 board's authority to initiate legal action does not preempt the

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19 authority of municipalities, municipal policemen's and 20 firemen's boards of trustees or pension fund active members. 21 beneficiaries or others to initiate legal action to protect 22 interests in the funds. Further, the oversight board may, in its 23 discretion, investigate the actions or practices of municipal 24 boards of trustees or of their administrators or employees 25 that, in the oversight board's judgment, have the potential to 26 threaten the security or fiscal integrity of the pension funds, 27 and the boards of trustees, administrators and employees shall 28 cooperate with the oversight board in any investigation. 29 Regardless of whether it has previously conducted an 30 investigation, the oversight board may initiate or intervene in 31 legal actions to challenge or prevent any action or practice 32 which, in the oversight board's judgment, has the potential to 33 threaten the security or fiscal integrity of the pension funds. 34 Establishment of the oversight board does not relieve the 35 municipal funds' boards of trustees from their fiduciary and 36 other duties to the funds, nor does it create any liability for 37 the funds on the part of the state. The failure of the oversight 38 board to investigate or initiate legal actions regarding the 39 actions or practices of municipal boards of trustees, their 40 administrators or employees does not render the oversight 41 board liable for the actions or practices. Members and 42 employees of the oversight board are not liable personally, 43 either jointly or severally, for debts or obligations of the 44 municipal pension and relief funds. Except as otherwise 45 provided herein, members and employees of the oversight 46 board have a fiduciary duty toward the municipal pension and 47 relief funds and are liable for malfeasance or gross 48 negligence. Employees of the oversight board are 49 classified-exempt state employees.

(2) The oversight board shall consist of nine members. The Executive Director of the state's Investment Management Board and the Executive Director of the state's Consolidated Public Retirement Board, or their designees, shall serve as voting ex officio members. The other seven

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55 members shall be citizens of the state who have been 56 qualified electors of the state for a period of at least one year 57 next preceding their appointment and shall be as follows: An 58 active or retired member of a Municipal Policemen's Pension 59 and Relief Fund chosen from a list of three persons submitted 60 to the Governor by the state's largest professional municipal 61 police officers organization, an active or retired member of a 62 Municipal Firemen's Pension and Relief Fund chosen from 63 a list of three persons submitted to the Governor by the 64 state's largest professional firefighters organization, an 65 attorney experienced in finance and investment matters related to pensions management, two persons experienced in 66 67 pension funds management, one person who is a certified 68 public accountant experienced in auditing and one person 69 chosen from a list of three persons submitted to the Governor 70 by the state's largest association of municipalities.

- (3) On the effective date of the enactment of this section as amended during the fourth extraordinary session of the Legislature in 2009, the Governor shall forthwith appoint the members, with the advice and consent of the Senate. The Governor may remove any member from the oversight board for neglect of duty, incompetency or official misconduct.
- 77 (b) The oversight board has the power to:
- 78 (1) Enter into contracts, to sue and be sued, to implead and be impleaded;
- 80 (2) Promulgate and enforce bylaws and rules for the management and conduct of its affairs;
- 82 (3) Maintain accounts and invest those funds which the oversight board is charged with receiving and distributing;
- (4) Make, amend and repeal bylaws, rules and procedures
 consistent with the provisions of this article and chapter
 thirty-three of this code;

(5) Notwithstanding any other provision of law, retain or employ, fix compensation, prescribe duties and pay expenses of legal, accounting, financial, investment, management and other staff, advisors or consultants as it considers necessary, including the hiring of legal counsel and actuary; and

- (6) Do all things necessary and appropriate to implement and operate the board in performance of its duties. Expenses shall be paid from the moneys in the Municipal Pensions Security Fund created in section eighteen-b of this article or, prior to the transition provided in section eighteen-b of this article, the Municipal Pensions and Protection Fund: *Provided*, That the board may request special appropriation for special projects. The oversight board is exempt from provisions of article three, chapter five-a of this code for the purpose of contracting for actuarial services, including the services of a reviewing actuary.
- (c) Except for ex officio members, the terms of oversight board members shall be staggered initially from January 1, 2010. The Governor shall appoint initially one member for a term of one year, one member for a term of two years, two members for terms of three years, one member for a term of four years and two members for terms of five years. Subsequent appointments shall be for terms of five years. A member serving two full consecutive terms may not be reappointed for one year after completion of his or her second full term. Each member shall serve until that member's successor is appointed and qualified. Any member may be removed by the Governor in case of incompetency, neglect of duty, gross immorality or malfeasance in office. Any vacancy on the oversight board shall be filled by appointment by the Governor for the balance of the unexpired term.
 - (d) A majority of the full authorized membership of the oversight board constitutes a quorum. The board shall meet at least quarterly each year, but more often as duties

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121 require, at times and places that it determines. The oversight 122 board shall elect a chairperson and a vice chairperson from 123 their membership who shall serve for terms of two years and 124 shall select annually a secretary/treasurer who may be either 125 a member or employee of the board. The oversight board 126 shall employ an executive director and other staff as needed 127 and shall fix their duties and compensation. The 128 compensation of the executive director shall be subject to 129 approval of the Governor. Except for any special 130 appropriation as provided in subsection (b) of this section, all 131 personnel and other expenses of the board shall be paid from 132 revenue collected and allocated for municipal policemen's or 133 municipal firemen's pension and relief funds pursuant to 134 section fourteen-d, article three, chapter thirty-three of this 135 code and distributed through the Municipal Pensions and 136 Protection Fund or the Municipal Pensions Security Fund 137 created in section eighteen-b of this article. Expenses during 138 the initial year of the board's operation shall be from 139 proceeds of the allocation for the municipal pensions and 140 relief funds. Expenditures in years thereafter shall be by 141 appropriation from the Municipal Pensions Security Fund. 142 Money allocated for municipal policemen's and firemen's 143 pension and relief funds to be distributed from the Municipal 144 Pensions and Protection Fund or the Municipal Pensions 145 Security Fund shall be first allocated to pay expenses of the 146 oversight board and the remainder in the fund distributed 147 among the various municipal pension and relief funds as 148 provided in section fourteen-d, article three, chapter 149 thirty-three of this code. The board is exempt from the 150 provisions of sections seven and eleven, article three, chapter 151 twelve of this code relating to compensation and expenses of 152 members, including travel expenses.

(e) Members of the oversight board shall serve the board without compensation for their services: *Provided*, That no public employee member may suffer any loss of salary or wages on account of his or her service on the board. Each

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- member of the board shall be reimbursed, on approval of the board, for any necessary expenses actually incurred by the member in carrying out his or her duties. All reimbursement
- 160 of expenses shall be paid out of the Municipal Pensions
- . 161 Security Fund.
 - 162 (f) The board may contract with other state boards or 163 state agencies to share offices, personnel and other 164 administrative functions as authorized under this article: 165 Provided. That no provision of this subsection may be 166 construed to authorize the board to contract with other state 167 boards or state agencies to otherwise perform the duties or 168 exercise the responsibilities imposed on the board by this 169 code.
 - 170 (g) The board shall propose rules for legislative approval 171 in accordance with the provisions of article three, chapter 172 twenty-nine-a of this code as necessary to implement the 173 provisions of this article, and may initially promulgate 174 emergency rules pursuant to the provisions of section fifteen, 175 article three, chapter twenty-nine-a of this code.
 - (h) The oversight board shall report annually to the Legislature's Joint Committee on Government and Finance and the Joint Committee on Pensions and Retirement concerning the status of municipal policemen's and firemen's pension and relief funds and shall present recommendations for strengthening and protecting the funds and the benefit interests of the funds' members.
 - (i) The oversight board shall cooperate with the West Virginia Investment Management Board and the Board of Treasury Investments to educate members of the local pension boards of trustees on the services offered by the two state investment boards. No later than October 31, 2013, the board shall report to the Joint Committee on Government and Finance and the Joint Committee on Pensions and Retirement

- 190 a detailed comparison of returns on long-term investments of 191 moneys held by or allocated to municipal pension and relief 192 funds managed by the West Virginia Investment Management 193 Board and those managed by others than the Investment 194 Management Board. The oversight board shall also report at 195 that time on short-term investment returns by local pension 196 boards using the West Virginia Board of Treasury 197 Investments compared to short-term investment returns by 198 those local boards of trustees not using the Board of Treasury 199 Investments.
- 201 (j) The oversight board shall establish minimum requirements for training to be completed by each member of the board of trustees of a Municipal Policemen's or Firemen's Pension and Relief Fund. The requirements should include, but not be limited to, training in ethics, fiduciary duty and investment responsibilities.

§8-22-18c. Notice of legal actions by or against municipal policemen's and firemen's pension funds.

1 In any legal action in which a municipal policemen's or 2 firemen's pension and relief fund, or the fund's board of 3 trustees, employee or administrator, is named as a party, the 4 plaintiff or petitioner shall serve a copy of the complaint or 5 petition upon the oversight board by certified mail, return 6 receipt requested, within seven days of filing the legal action. 7 Until proof of service is filed with the clerk of the court in 8 which the action was filed, and for sixty days after the filing 9 of the proof of service, no order may be entered by the court 10 that directly or indirectly requires the expenditure or other 11 disposition of pension funds or that determines the eligibility 12 or entitlement of any member to any pension benefit payable 13 from the pension and relief fund: Provided, That the court may enter such temporary or interim orders as may be needed 14 15 to preserve and protect the assets of the fund. In any legal action involving a municipal policemen's or firemen's 16

- 17 pension and relief fund the oversight board is entitled to
- 18 intervene for the purpose of preserving the security or fiscal
- 19 integrity of the pension fund.

§8-22-19a. Refunds of member contributions.

1 After January 1, 2010, any member of a paid police 2 department or fire department who is removed or discharged 3 or who before retirement on any retirement pension or 4 disability pension severs his or her connection with said 5 department, whether or not consecutive, shall, upon request, 6 be refunded all pension and relief fund deductions made from 7 the member's salary or compensation, but without interest 8 from the fund. The refund shall come from the accounts 9 which originally received the member deductions. 10 municipalities using the conservation method of funding, the 11 member contributions are to be refunded from both the 12 Municipal Pension and Relief Fund and the city benefit 13 account, in the exact percentages that were initially deposited 14 to the respective accounts. Any member who receives a 15 refund and subsequently wishes to reenter his or her 16 department shall not be allowed to reenter the department 17 unless the police officer or firefighter repays to the pension 18 and relief fund all sums refunded to him or her in a lump sum 19 at the date of reentry, or by monthly payroll deductions 20 within thirty-six months from the date he or she reenters the 21 department, with interest at the rate of eight percent per 22 annum. In the event such refund is made prior to January 1, 23 1981, and such member subsequently reenters the department 24 such police officer or firefighter shall be allowed membership 25 in such pension and relief fund; however, no credit may be 26 allowed such member for any former service, unless such 27 member repays to the pension and relief fund all sums 28 refunded to the member within one year from the date the 29 member reenters the department with interest at the rate of 30 eight percent per annum: Provided, That for such member

31 who receives such refund prior to January 1, 1980, interest 32 may not be charged for more than three years. 33 probationary member of a paid police or fire department who 34 is not given an absolute appointment at the end of the 35 member's probationary period shall, upon request, be 36 refunded all pension and relief fund deductions made from 37 the member's salary or compensation, but without interest. 38 Any member contribution made in fiscal years beginning on 39 July 1, 1981, and thereafter by any members of such fund, 40 which is in excess of the percentages, required in section 41 nineteen of this article of such member's salary or 42 compensation as defined in section sixteen of this article, 43 shall be refunded with eight percent interest to such member

upon completion of the calculation of the member's

§8-22-25. Retirement pensions.

retirement benefit.

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1 (a) Any member of a paid police or fire department who 2 is entitled to a retirement pension hereunder, and who has 3 been in the honorable service of such department for twenty 4 years, may, upon written application to the board of trustees, 5 be retired from all service in such department without 6 medical examination or disability. On such retirement the 7 board of trustees shall authorize the payment of annual 8 retirement pension benefits commencing upon the member's 9 retirement or upon the member's attaining the age of fifty 10 years, whichever is later, payable in twelve monthly 11 installments for each year of the remainder of the member's 12 life, in an amount equal to sixty percent of such member's 13 average annual salary or compensation received during the 14 three twelve-consecutive-month periods of employment with 15 such department in which such member received the 16 member's highest salary or compensation while a member of 17 the department, or an amount of \$500 per month, whichever 18 is greater.

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- (b) Any member of any such department who is entitled to a retirement pension under the provisions of subsection (a) of this section and who has been in the honorable service of such department for more than twenty years at the time of the member's retirement shall receive, in addition to the sixty percent authorized in said subsection (a):
- 25 (1) Two additional percent, to be added to the sixty 26 percent for each of the first five additional years of service 27 completed at the time of retirement in excess of twenty years 28 of service up to a maximum of seventy percent; and
 - (2) One additional percent, to be added to such maximum of seventy percent, for each of the first five additional years of service completed at the time of retirement in excess of twenty-five years of service up to a maximum of seventy-five percent.
 - The total additional credit provided for in this subsection may not exceed fifteen additional percent.
 - (c) Any member of any such department whose service has been interrupted by duty with the armed forces of the United States as provided in section twenty-seven of this article prior to July 1, 1981, shall be eligible for retirement pension benefits immediately upon retirement, regardless of the member's age, if the member shall otherwise be eligible for such retirement pension benefits. In no event are provisions of this subsection to be interpreted to permit retirement before age fifty unless the interruption of the member's service by duty with the armed forces of the United States actually occurred before July 1, 1981. The amendment made to this subsection during the 2013 regular session of the Legislature is not for the purpose of changing the existing law regarding benefits provided to veterans for military service prior to July 1, 1981, but to further clarify that the provisions of this section and any previous enactments of this

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- 52 section do not make a member eligible for retirement before
- age fifty for a member's service with the armed forces of the
- 54 United States after July 1, 1981.

55 Any member or previously retired member of any such department who has served in active duty with the armed 56 57 forces of the United States as described in section 58 twenty-seven of this article, whether prior to or subsequent to 59 becoming a member of a paid police or fire department 60 covered by the provisions of this article, shall receive, in 61 addition to the sixty percent authorized in subsection (a) of 62 this section and the additional percent credit authorized in 63 subsection (b) of this section, one additional percent for each 64 year so served in active military duty, up to a maximum of 65 four additional percent. In no event, however, may the total 66 benefit granted to any member exceed seventy-five percent 67 of the member's annual average salary calculated in 68 accordance with subsection (a) of this section.

(d) Any member of a paid police or fire department shall be retired at the age of sixty-five years in the manner provided in this subsection. When a member of the paid police or fire department reaches the age of sixty-five years, the said board of trustees shall notify the mayor of this fact, within thirty days of such member's sixty-fifth birthday. The mayor shall cause such sixty-five-year-old member of the paid police or fire department to retire within a period of not more than thirty additional days. Upon retirement under the provisions of this subsection, such member shall receive retirement pension benefits payable in twelve monthly installments for each year of the remainder of the member's life in an amount equal to sixty percent of such member's average annual salary or compensation received during the three twelve-consecutive-month periods of employment with such department in which such member received the member's highest salary or compensation while a member of

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the department, or an amount of \$500 per month, whichever is greater. If such member has been employed in said department for more than twenty years, the provisions of subsection (b) of this section shall apply.

(e) It shall be the duty of each member of a paid police or fire department at the time a fund is hereafter established to furnish the necessary proof of the member's date of birth to the said board of trustees, as specified in section twenty-three of this article, within a reasonable length of time, said length of time to be determined by the said board of trustees. Then the board of trustees and the mayor shall proceed to act in the manner provided in subsection (d) of this section and shall cause all members of the paid police or fire department who are over the age of sixty-five years to retire in not less than sixty days from the date the fund is established. Upon retirement under the provisions of this subsection (e), such member, whether the member has been employed in said department for twenty years or not, shall receive retirement pension benefits payable in twelve monthly installments for each year of the remainder of the member's life in an amount equal to sixty percent of such member's average annual salary or compensation received during the three twelve-consecutive-month periods of employment with such department in which such member received the member's highest salary or compensation while a member of the department, or an amount of \$500 per month, whichever is If such member has been employed in said department for more than twenty years, the provisions of subsection (b) of this section shall apply.

ARTICLE 22A. WEST VIRGINIA MUNICIPAL POLICE OFFICERS AND FIREFIGHTERS RETIREMENT SYSTEM.

§8-22A-4. Creation and administration of West Virginia Municipal Police Officers and Firefighters Retirement System; specification of actuarial assumptions.

1 There is hereby created the West Virginia Municipal 2 Police Officers and Firefighters Retirement System. The 3 purpose of this system is to provide for the orderly retirement 4 of certain police officers and firefighters who become 5 superannuated because of age or permanent disability and to 6 provide certain survivor death benefits. Substantially all of 7 the members of the retirement system shall be qualified 8 public safety employees as defined in section two of this 9 article. The retirement system shall come into effect January 10 1, 2010: Provided. That if the number of members in the 11 system are fewer than one hundred on January 1, 2017, then 12 all of the provisions of this article are void and of no force 13 and effect, and memberships in the system will be merged 14 into the Emergency Medical Services Retirement System 15 created in article five-v, chapter sixteen of this code. If 16 merger is required, the board shall take all necessary steps to 17 see that the voluntary transfers of persons and assets 18 authorized by this article do not affect the qualified status 19 with the Internal Revenue Service of either retirement plan. 20 All business of the system shall be transacted in the name of 21 the West Virginia Municipal Police Officers and Firefighters 22 Retirement System. The board shall specify and adopt all 23 actuarial assumptions for the plan at its first meeting of every 24 calendar year or as soon thereafter as may be practicable, 25 which assumptions shall become part of the plan.

§8-22A-9. Retirement; commencement of benefits; insurance requirements during early period.

- 1 (a) To ensure the fiscal integrity of the retirement system
- 2 during the start-up phase, no member is entitled to retirement,

disability or death benefits under this retirement system until January 1, 2017. Participating municipalities shall purchase insurance for their new plan members to provide coverage in an amount equal to disability coverage otherwise provided in sections seventeen and eighteen of this article and death benefits otherwise provided in sections twenty, twenty-two and twenty-three of this article for claims arising before January 1, 2013: Provided, That pursuant to the amendments made to this subsection during the 2013 regular session of the Legislature, participating municipalities shall reinstate or purchase the insurance coverage for all plan members no later than July 1, 2013, and continue coverage through January 1, 2017.

retirement income payments on the first day of the calendar month following written application for his or her voluntary petition for retirement coincident with or next following the later of the date the member ceases employment, or the date the member attains early or normal retirement age, in an amount as provided under this article: *Provided*, That retirement income payments under this plan are subject to the provisions of this article. On receipt of the petition, the board shall promptly provide the member with an explanation of his or her optional forms of retirement benefits and on receipt of properly executed forms from the member, the board shall process a member's request for and commence payments as soon as administratively feasible.

The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Chairman Senate Committee	
Chairman House Committee	2013 APK 29
Originated in the Senate.	
In effect from passage.	PM 5: (
Clerk of the Senate	9
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PRESENTED TO THE GOVERNOR

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Time 1:20 pm